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EXECUTIVE ORDER XXXXX

FURTHER AMENDMENT TO EXECUTIVE ORDER 12958, AS AMENDED,
CLASSIFIED NATIONAL SECURITY INFORMATION

By the authority vested in me as President by the Constitution and the laws of the United States of America, and in order to further amend Executive Order 12958, as amended, it is hereby ordered that Executive Order 12958 is amended to read as follows:

Classified National Security Information

This order prescribes a uniform system for classifying, safeguarding, and declassifying national security information, including information relating to defense against transnational terrorism. Our democratic principles require that the American people be informed of the activities of their Government. Also, our Nation's progress depends on the free flow of information and fully embracing the responsibility to provide information both within the government and to the American people. Nevertheless, throughout our history, the national defense has required that certain information be maintained in confidence in order to protect our citizens, our democratic institutions, our homeland security, and our interactions with foreign nations. Protecting information critical to our Nation's security and demonstrating our commitment to open Government through accurate and accountable application of classification standards and routine, secure, and effective declassification are equally important priorities.

NOW, THEREFORE, by the authority vested in me as President by the Constitution and the laws of the United States of America, it is hereby ordered as follows:

PART 1--ORIGINAL CLASSIFICATION

Sec. 1.1. Classification Standards. (a) Information may be originally classified under the terms of this order only if all of the following conditions are met:

- (1) an original classification authority is classifying the information;
- (2) the information is owned by, produced by or for, or is under the control of the United States Government;
- (3) the information falls within one or more of the categories of information listed in section 1.4 of this order; and
- (4) the original classification authority determines that the unauthorized disclosure of the information reasonably could be expected to result in damage to the national security, which includes defense against transnational terrorism, and the original classification authority is able to identify or describe the damage.

1 (b) If there is significant doubt about the need to classify information, it shall not be
2 classified. This provision does not:

- 3
4 (1) amplify or modify the substantive criteria or procedures for
5 classification; or
6
7 (2) create any substantive or procedural rights subject to judicial review.
8

9 (c) Classified information shall not be declassified automatically as a result of any
10 unauthorized disclosure of identical or similar information.
11

12 (d) The unauthorized disclosure of foreign government information is presumed to cause
13 damage to the national security.
14

15 Sec. 1.2. Classification Levels. (a) Information may be classified at one of the
16 following three levels:
17

18 (1) "Top Secret" shall be applied to information, the unauthorized disclosure of
19 which reasonably could be expected to cause exceptionally grave damage to the
20 national security that the original classification authority is able to identify or
21 describe.
22

23 (2) "Secret" shall be applied to information, the unauthorized disclosure of which
24 reasonably could be expected to cause serious damage to the national security that
25 the original classification authority is able to identify or describe.
26

27 (3) "Confidential" shall be applied to information, the unauthorized disclosure of
28 which reasonably could be expected to cause damage to the national security that
29 the original classification authority is able to identify or describe.
30

31 (b) Except as otherwise provided by statute, no other terms shall be used to identify
32 United States classified information.
33

34 (c) If there is significant doubt about the appropriate level of classification, it shall be
35 classified at the lower level.
36

37 Sec. 1.3. Classification Authority. (a) The authority to classify information originally
38 may be exercised only by:
39

- 40 (1) the President and the Vice President;
41
42 (2) agency heads and officials designated by the President in the Federal
43 Register; and
44
45 (3) United States Government officials delegated this authority pursuant to
46 paragraph (c) of this section.
47

1 (b) Officials authorized to classify information at a specified level are also authorized to
2 classify information at a lower level.

3
4 (c) Delegation of original classification authority.

5
6 (1) Delegations of original classification authority shall be limited to the
7 minimum required to administer this order. Agency heads are responsible for
8 ensuring that designated subordinate officials have a demonstrable and continuing
9 need to exercise this authority.

10
11 (2) "Top Secret" original classification authority may be delegated only by the
12 President, the Vice President, or an agency head or official designated pursuant to
13 paragraph (a)(2) of this section.

14
15 (3) "Secret" or "Confidential" original classification authority may be delegated
16 only by the President; the Vice President; or an agency head or official designated
17 pursuant to paragraph (a)(2) of this section; or the senior agency official described
18 in section 5.4(d) of this order, provided that official has been delegated "Top
19 Secret" original classification authority by the agency head.

20
21 (4) Each delegation of original classification authority shall be in writing and the
22 authority shall not be redelegated except as provided in this order. Each
23 delegation shall identify the official by name or position title.

24
25 (5) Delegations of original classification authority shall be reported or made
26 available by name or position to the Director of the Information Security
27 Oversight Office.

28
29 (d) All original classification authorities must receive training in proper classification
30 (including the avoidance of over-classification) and declassification as provided in this order and
31 its Information Security Oversight Office implementing directives at least once a calendar year.
32 Such training must include instruction on the proper safeguarding of classified information and
33 of the sanctions in section 5.5 of this order that may be brought against an individual who fails
34 to classify information properly or protect classified information from unauthorized disclosure.
35 Original classification authorities who do not receive such mandatory training at least once
36 within a calendar year shall have their classification authority suspended until such training has
37 taken place. A waiver may be granted by the agency head, deputy agency head, or the senior
38 agency official if an individual is unable to receive such training due to unavoidable
39 circumstances. Whenever a waiver is granted, the individual shall receive such training as soon
40 as practicable.

41
42 (e) Exceptional cases. When an employee, government contractor, licensee, certificate
43 holder, or grantee of an agency who does not have original classification authority originates
44 information believed by that person to require classification, the information shall be protected in
45 a manner consistent with this order and its implementing directives. The information shall be
46 transmitted promptly as provided under this order or its implementing directives to the agency
47 that has appropriate subject matter interest and classification authority with respect to this
48 information. That agency shall decide within 30 days whether to classify this information.

1 Sec. 1.4. Classification Categories. Information shall not be considered for classification
2 unless its unauthorized disclosure could reasonably be expected to cause identifiable or
3 describable damage to the national security in accordance with section 1.2 of this order, and it
4 pertains to one or more of the following:

- 5
6 (a) military plans, weapons systems, or operations;
7
8 (b) foreign government information;
9
10 (c) intelligence activities, intelligence sources or methods, or cryptology;
11
12 (d) foreign relations or foreign activities of the United States, including confidential
13 sources;
14
15 (e) scientific, technological, or economic matters relating to the national security;
16
17 (f) United States Government programs for safeguarding nuclear materials or facilities;
18
19 (g) vulnerabilities or capabilities of systems, installations, infrastructures, projects, plans,
20 or protection services relating to the national security; or
21
22 (h) the development, production, or use of weapons of mass destruction.

23
24 Sec. 1.5. Duration of Classification. (a) At the time of original classification, the
25 original classification authority shall establish a specific date or event for declassification based
26 upon the duration of the national security sensitivity of the information. Upon reaching the date
27 or event, the information shall be automatically declassified. Except for information that could
28 reasonably be expected to reveal the identity of a confidential human source or a human
29 intelligence source, the date or event shall not exceed the time frame established in paragraph (b)
30 of this section.

31
32 (b) If the original classification authority cannot determine an earlier specific date or
33 event for declassification, information shall be marked for declassification 10 years from the date
34 of the original decision, unless the original classification authority otherwise determines that the
35 sensitivity of the information requires that it shall be marked for declassification for up to 25
36 years from the date of the original decision. All information classified under this section shall be
37 subject to section 3.3 of this order if it is contained in records of permanent historical value under
38 title 44, United States Code.

39
40 (c) An original classification authority may extend the duration of classification up to 25
41 years from the date of origin of the document, change the level of classification, or reclassify
42 specific information only when the standards and procedures for classifying information under
43 this order are followed.

44
45 (d) No information may remain classified indefinitely. Information marked for an
46 indefinite duration of classification under predecessor orders, for example, marked as
47 "Originating Agency's Determination Required," or classified information that contains

1 incomplete declassification instructions or lacks declassification instructions shall be declassified
2 in accordance with part 3 of this order.

3
4 Sec. 1.6. Identification and Markings. (a) At the time of original classification, the
5 following shall be indicated in a manner that is immediately apparent:

- 6
7 (1) one of the three classification levels defined in section 1.2 of this order;
8
9 (2) the identity, by name and position or by personal identifier and position, of
10 the original classification authority;
11
12 (3) the agency and office of origin, if not otherwise evident;
13
14 (4) declassification instructions, which shall indicate one of the following:
15
16 (A) the date or event for declassification, as prescribed in section 1.5(a);
17
18 (B) the date that is 10 years from the date of original classification, as
19 prescribed in section 1.5(b); or
20
21 (C) the date that is up to 25 years from the date of original classification,
22 as prescribed in section 1.5 (b); or,
23
24 (D) in the case of information that could reasonably be expected to reveal
25 the identity of a confidential human source or a human intelligence source,
26 the marking prescribed in implementing directives issued pursuant to this
27 order; and
28
29 (5) a concise reason for classification that, at a minimum, cites the applicable
30 classification categories in section 1.4 of this order.

31
32 (b) Specific information described in paragraph (a) of this section may be excluded if it
33 would reveal additional classified information.

34
35 (c) With respect to each classified document, the agency originating the document shall,
36 by marking or other means, indicate which portions are classified, with the applicable
37 classification level, and which portions are unclassified. In accordance with standards prescribed
38 in directives issued under this order, the Director of the Information Security Oversight Office
39 may grant and revoke temporary waivers of this requirement. The Director shall revoke any
40 waiver upon a finding of abuse.

41
42 (d) Markings or other indicia implementing the provisions of this order, including
43 abbreviations and requirements to safeguard classified working papers, shall conform to the
44 standards prescribed in implementing directives issued pursuant to this order.

45
46 (e) Foreign government information shall retain its original classification markings or
47 shall be assigned a U.S. classification that provides a degree of protection at least equivalent to
48 that required by the entity that furnished the information. Foreign government information

1 retaining its original classification markings need not be assigned a U.S. classification marking
2 provided that the responsible agency determines that the foreign government markings are
3 adequate to meet the purposes served by U.S. classification markings.

4
5 (f) Information assigned a level of classification under this or predecessor orders shall be
6 considered as classified at that level of classification despite the omission of other required
7 markings. Whenever such information is used in the derivative classification process or is
8 reviewed for possible declassification, holders of such information shall coordinate with an
9 appropriate classification authority for the application of omitted markings.

10
11 (g) The classification authority shall, whenever practicable, use a classified addendum
12 whenever classified information constitutes a small portion of an otherwise unclassified
13 document or prepare a product to allow for dissemination at the lowest level of classification
14 possible or in unclassified form.

15
16 (h) Prior to public release, all declassified records shall be appropriately marked to
17 reflect their declassification.

18
19 Sec. 1.7. Classification Prohibitions and Limitations. (a) In no case shall information be
20 classified, continue to be maintained as classified, or fail to be declassified in order to:

- 21
22 (1) conceal violations of law, inefficiency, or administrative error;
23
24 (2) prevent embarrassment to a person, organization, or agency;
25
26 (3) restrain competition; or
27
28 (4) prevent or delay the release of information that does not require protection in
29 the interest of the national security.

30
31 (b) Basic scientific research information not clearly related to the national security shall
32 not be classified.

33
34 (c) Information may not be reclassified after declassification and release to the public
35 under proper authority unless:

- 36
37 (1) the reclassification is personally approved in writing by the agency
38 head who determines that reclassification is required in the interest of national
39 security;
40
41 (2) the information may be reasonably recovered without bringing undue
42 attention to the information;
43
44 (3) the reclassification action is reported promptly to the Assistant to
45 the President for National Security Affairs and the Director of the
46 Information Security Oversight Office; and
47

1 (4) for documents in the physical and legal custody of the National Archives and
 2 Records Administration that have been available for public use, the agency head
 3 must also determine on a document-by-document basis that allowing continued
 4 public access would damage national security and that the reclassification would
 5 significantly mitigate that damage. In reaching this determination, the agency
 6 head shall consider whether reclassification might damage national security by
 7 highlighting or otherwise bringing undue attention to the information. Upon such
 8 a determination, the agency head shall notify the Archivist, who shall suspend
 9 public access pending approval of the reclassification action by the Director of the
 10 Information Security Oversight Office. Any such decision by the Director may be
 11 appealed to the President through the Assistant to the President for National
 12 Security Affairs. Public access shall remain suspended pending a prompt decision
 13 on the appeal.

14
 15
 16 (d) Information that has not previously been disclosed to the public under proper
 17 authority may be classified or reclassified after an agency has received a request for it under the
 18 Freedom of Information Act (5 U.S.C. 552), the Presidential Records Act, 44 USC 2204 (c)(1),
 19 the Privacy Act of 1974 (5 U.S.C. 552a), or the mandatory review provisions of section 3.5 of
 20 this order only if such classification meets the requirements of this order and is accomplished on
 21 a document-by-document basis with the personal participation or under the direction of the
 22 agency head, the deputy agency head, or the senior agency official designated under section 5.4
 23 of this order. The situations in which this subsection applies include but are not limited to those
 24 situations where information has been declassified in accordance with a specific date or event
 25 determined by an original classification authority in accordance with section 1.5 of this order.

26
 27 (e) Compilations of items of information that are individually unclassified may be
 28 classified if the compiled information reveals an additional association or relationship that: (1)
 29 meets the standards for classification under this order; and (2) is not otherwise revealed in the
 30 individual items of information. As used in this order, "compilation" means an aggregation of
 31 pre-existing unclassified items of information.

32
 33 Sec. 1.8. Classification Challenges. (a) Authorized holders of information (as defined in
 34 section 4.1(a) of this order) who, in good faith, believe that its classification status is improper
 35 are encouraged and expected to challenge the classification status of the information in
 36 accordance with agency procedures established under paragraph (b) of this section.

37
 38 (b) In accordance with implementing directives issued pursuant to this order, an agency
 39 head or senior agency official shall establish procedures under which authorized holders of
 40 information, including authorized holders outside the classifying agency, are encouraged and
 41 expected to challenge the classification of information that they believe is improperly classified
 42 or unclassified. These procedures shall ensure that:

- 43
 44 (1) individuals are not subject to retribution for bringing such actions;
 45
 46 (2) an opportunity is provided for review by an impartial official or panel; and
 47

1 (3) individuals are advised of their right to appeal agency decisions to the
2 Interagency Security Classification Appeals Panel (Panel) established by section
3 5.3 of this order.
4

5 (c) ~~Documents Materials required to be submitted for~~ subject to prepublication review or
6 other administrative process pursuant to an approved non-disclosure agreement are not covered
7 by this section.
8

9 Sec. 1.9. Fundamental Classification Guidance Review. (a) Agency heads shall
10 complete on a periodic basis a comprehensive review of the agency's classification guidance,
11 particularly classification guides, to ensure the guidance reflects current conditions and to
12 identify classified information that no longer requires protection and can be declassified. The
13 initial fundamental classification guidance review shall be completed within two years of the
14 effective date of this order.
15

16 (b) The classification guidance review shall include an evaluation of classified
17 information to determine if it meets the standards for classification under section 1.4 of this
18 order, taking into account an up-to-date assessment of likely damage as defined under section 1.2
19 of this order.
20

21 (c) The classification guidance review shall include agency subject matter experts to
22 ensure a broad range of perspectives.
23

24 (d) Agency heads shall provide a report summarizing the results of the classification
25 guidance review to the Director, Information Security Oversight Office, and shall release an
26 unclassified version of this report to the public.
27

28 PART 2--DERIVATIVE CLASSIFICATION 29

30
31 Sec. 2.1. Use of Derivative Classification. (a) Persons who only reproduce, extract, or
32 summarize classified information, or who only apply classification markings derived from source
33 material or as directed by a classification guide, need not possess original classification
34 authority.
35

36 (b) Persons who apply derivative classification markings shall:
37

- 38 (1) be identified by name and position, or by personal identifier on the face of
39 each document they derivatively classify;
- 40
- 41 (2) observe and respect original classification decisions; and
42
- 43 (3) carry forward to any newly created documents the pertinent classification
44 markings. For information derivatively classified based on multiple sources, the
45 derivative classifier shall carry forward:
46

1 (A) the date or event for declassification that corresponds to the longest
2 period of classification among the sources, or the marking established
3 pursuant to section 1.6(a)(4(D) of this order; and

4
5 (B) a listing of the source materials.

6
7 (c) Derivative classifiers shall, whenever practicable, use a classified addendum
8 whenever classified information constitutes a small portion of an otherwise unclassified
9 document or prepare a product to allow for dissemination at the lowest level of classification
10 possible or in unclassified form.

11
12 (d) Persons who apply derivative classification markings must receive training in
13 properly applying the derivative classification principles of the order, with an emphasis on
14 avoiding over-classification, at least once every two years. Derivative classification authorities
15 who do not receive such training at least once every two years shall have their authority to apply
16 derivative classification markings suspended until they have received such training. A waiver
17 may be granted by the agency head, deputy agency head, or the senior agency official if an
18 individual is unable to receive such training due to unavoidable circumstances. Whenever a
19 waiver is granted, the individual shall receive such training as soon as practicable.

20
21 Sec. 2.2. Classification Guides. (a) Agencies with original classification authority shall
22 prepare classification guides to facilitate the proper and uniform derivative classification of
23 information. These guides shall conform to standards contained in directives issued under this
24 order.

25
26 (b) Each guide shall be approved personally and in writing by an official who:

27
28 (1) has program or supervisory responsibility over the information or is the senior
29 agency official; and

30
31 (2) is authorized to classify information originally at the highest level of
32 classification prescribed in the guide.

33
34 (c) Agencies shall establish procedures to ensure that classification guides are reviewed
35 and updated as provided in directives issued under this order. Agency heads shall provide a
36 report summarizing the results of the review to the Director of the Information Security
37 Oversight Office.

38
39 (d) Agencies shall incorporate original classification decisions into classification guides
40 on a timely basis and in accordance with directives issued under this order.

41
42 (e) Agencies may incorporate exemptions from automatic declassification approved
43 pursuant to section 3.3(i) of this order into classification guides, provided that the Panel is
44 notified of the intent to take such action for specific information in advance of approval and the
45 information remains in active use.

1 (f) The duration of classification of a document classified by a derivative classifier using
2 a classification guide shall be up to 25 years from the date of the origin of the document, except
3 for:

- 4
5 (1) information that would reveal the identity of a confidential human source or a
6 human intelligence source; and
7
8 (2) specific information incorporated into classification guides in accordance with
9 section 2.2(e) of this order.

10
11 PART 3--DECLASSIFICATION AND DOWNGRADING

12
13 Sec. 3.1. Authority for Declassification. (a) Information shall be declassified as soon as
14 it no longer meets the standards for classification under this order.

15
16 (b) Information shall be declassified or downgraded by:

- 17
18 (1) the official who authorized the original classification, if that official is still
19 serving in the same position;
20
21 (2) the originator's current successor in function;
22
23 (3) a supervisory official of either;
24
25 (4) the Director of National Intelligence, with respect to the Intelligence
26 Community; or
27
28 (5) officials delegated declassification authority in writing by the agency head or
29 the senior agency official.

30
31 (c) It is presumed that information that continues to meet the classification requirements
32 under this order requires continued protection. In some exceptional cases, however, the need to
33 protect such information may be outweighed by the public interest in disclosure of the
34 information, and in these cases the information should be declassified. When such questions
35 arise, they shall be referred to the agency head, the senior agency official, or the Director of
36 National Intelligence. That official will determine, as an exercise of discretion, whether the
37 public interest in disclosure outweighs the damage to the national security that might reasonably
38 be expected from disclosure. This provision does not:

- 39
40 (1) amplify or modify the substantive criteria or procedures for classification; or
41
42 (2) create any substantive or procedural rights subject to judicial review.

43
44 (d) If the Director of the Information Security Oversight Office determines that
45 information is classified in violation of this order, the Director may require the information to be
46 declassified by the agency that originated the classification. Any such decision by the Director
47 may be appealed to the President through the Assistant to the President for National Security
48 Affairs. The information shall remain classified pending a prompt decision on the appeal.

1
2 (e) The provisions of this section shall also apply to agencies that, under the terms of this
3 order, do not have original classification authority, but had such authority under predecessor
4 orders.

5
6 (f) Except as provided in sections 3.1(d) and 3.2 of this order, no agency may declassify
7 information that originated in another agency (or its successor agency) without the consent of the
8 originating agency (or its successor agency), except that the Director of National Intelligence (or,
9 if delegated by the Director of National Intelligence, the Principal Deputy Director of National
10 Intelligence) may, with respect to the Intelligence Community, after consultation with the head
11 of the originating IC element or department, declassify or direct the declassification of
12 information or intelligence relating to intelligence sources, methods, or activities.

13
14 (g) No information may be excluded from declassification under section 3.3 of this order
15 based solely on the type of document or record in which it is found. Rather, the classified
16 information must be considered on the basis of its content.

17
18 (h) Classified non-record materials, including artifacts, shall be declassified as soon as
19 they no longer meet the standards for classification under this order.

20
21 (i) When making decisions under sections 3.3, 3.4, and 3.5 of this order, agencies shall
22 consider the final decisions of the Panel.

23
24 Sec. 3.2. Transferred Records. (a) In the case of classified records transferred in
25 conjunction with a transfer of functions, and not merely for storage purposes, the receiving
26 agency shall be deemed to be the originating agency for purposes of this order.

27
28 (b) In the case of classified records that are not officially transferred as described in
29 paragraph (a) of this section, but that originated in an agency that has ceased to exist and for
30 which there is no successor agency, each agency in possession of such records shall be deemed
31 to be the originating agency for purposes of this order. Such records may be declassified or
32 downgraded by the agency in possession after consultation with any other agency that has an
33 interest in the subject matter of the records.

34
35 (c) Classified records accessioned into the National Archives and Records
36 Administration (National Archives) shall be declassified or downgraded by the Archivist of the
37 United States (Archivist) in accordance with this order, the directives issued pursuant to this
38 order, agency declassification guides, and any existing procedural agreement between the
39 Archivist and the relevant agency head.

40
41 (d) The originating agency shall take all reasonable steps to declassify classified
42 information contained in records determined to have permanent historical value before they are
43 accessioned into the National Archives. However, the Archivist may require that classified
44 records be accessioned into the National Archives when necessary to comply with the provisions
45 of the Federal Records Act. This provision does not apply to records being transferred to the
46 Archivist pursuant to section 2203 of title 44, United States Code, or records for which the
47 National Archives serves as the custodian of the records of an agency or organization that has
48 gone out of existence.

1
2 (e) To the extent practicable, agencies shall adopt a system of records management that
3 will facilitate the public release of documents at the time such documents are declassified
4 pursuant to the provisions for automatic declassification in section 3.3 of this order.
5

6 Sec. 3.3. Automatic Declassification. (a) Subject to paragraphs (b)-(d) and (g)-(i) of this
7 section, on December 31, 2006, all classified records that (1) are more than 25 years old and (2)
8 have been determined to have permanent historical value under title 44, United States Code, shall
9 be automatically declassified whether or not the records have been reviewed. Subsequently,
10 all classified records shall be automatically declassified on December 31 of the year that is 25
11 years from the date of origin, except as provided in paragraphs (b)-(d) of this section.
12

13 (b) An agency head may exempt from automatic declassification under paragraph (a) of
14 this section specific information, the release of which ~~should~~would clearly and demonstrably be
15 expected to:
16

- 17 (1) reveal the identity of a confidential human source, a human intelligence
18 source, a relationship with an intelligence or security service of a foreign
19 government or international organization, or a non-human intelligence source; or
20 impair the effectiveness of an intelligence method currently in use, available for
21 use, or under development;
22
- 23 (2) reveal information that would assist in the development, production, or use of
24 weapons of mass destruction;
25
- 26 (3) reveal information that would impair U.S. cryptologic systems or activities;
27
- 28 (4) reveal information that would impair the application of state of the art
29 technology within a U.S. weapon system;
30
- 31 (5) reveal formally named or numbered U.S. military war plans that remain in
32 effect, or reveal operational or tactical elements of prior plans that are contained
33 in such active plans;
34
- 35 (6) reveal information, including foreign government information, that would
36 cause serious harm to relations between the United States and a foreign
37 government, or to ongoing diplomatic activities of the United States;
38
- 39 (7) reveal information that would impair the current ability of United States
40 Government officials to protect the President, Vice President, and other protectees
41 for whom protection services, in the interest of the national security, are
42 authorized;
43
- 44 (8) reveal information that would seriously impair current national security
45 emergency preparedness plans or reveal current vulnerabilities of systems,
46 installations, or infrastructures relating to the national security; or
47

1 (9) violate a statute, treaty, or international agreement, that does not permit the
2 automatic or unilateral declassification of information at 25 years.
3

4 (c)(1) An agency head shall notify the Panel of any specific file series of records for
5 which a review or assessment has determined that the information within that file series almost
6 invariably falls within one or more of the exemption categories listed in paragraph (b) of this
7 section and which the agency proposes to exempt from automatic declassification at 25 years.
8

9 (2) The notification shall include:

10 (A) a description of the file series;

11 (B) an explanation of why the information within the file series is almost
12 invariably exempt from automatic declassification and why the
13 information must remain classified for a longer period of time; and
14

15 (C) except when the information within the file series almost invariably
16 identifies a confidential human source or a human intelligence source, a
17 specific date or event for declassification of the information, not to exceed
18 December 31 of the year that is 50 years from the date of origin of the
19 records.
20
21
22

23 (3) The Panel may direct the agency not to exempt a designated file series or to
24 declassify the information within that series at an earlier date than recommended. The
25 agency head may appeal such a decision to the President through the Assistant to the
26 President for National Security Affairs.
27

28 (4) File series exemptions approved by the President prior to December 31, 2008
29 shall remain valid without any additional agency action pending Panel review by the later
30 of December 31, 2010 or December 31 of the year that is ten years from the date of
31 previous approval.
32

33 (d) The following provisions shall apply to the onset of automatic declassification:

34 (1) Classified records within an integral file block, as defined in this order, that
35 are otherwise subject to automatic declassification under this section shall not be
36 automatically declassified until December 31 of the year that is 25 years from the
37 date of the most recent record within the file block.
38

39 (2) After consultation with the Director of the Center established in section 3.7 of
40 this order and before the records are subject to automatic declassification, an
41 agency head, senior agency official, or the Director of National Intelligence with
42 respect to the Intelligence Community, may delay automatic declassification for
43 up to 5 additional years for classified information contained in media that make a
44 review for possible declassification exemptions more difficult or costly.
45

46 (3) Other than for records that are properly exempted from automatic
47 declassification, records containing classified information that originated with
48

1 other agencies or the disclosure of which would affect the classified interests or
2 activities of other agencies and could reasonably be expected to fall under one or
3 more of the exemptions in paragraph (b) of this section shall be identified prior to
4 the onset of automatic declassification for later referral to those agencies.

5
6 (A) The information of concern shall be referred by the Center established
7 in section 3.7 of this order, or by the centralized facilities referred to in
8 section 3.7(e) of this order, in a prioritized and scheduled manner
9 determined by the Center.

10
11 (B) If an agency fails to provide a final determination on a referral made
12 by the Center within one year of referral, or by the centralized facilities
13 referred to in section 3.7(e) of this order within three years of referral, its
14 equities in the referred records shall be automatically declassified.

15
16 (C) Should any disagreement arise between affected agencies and the
17 Center regarding the referral review period, the Director of the
18 Information Security Oversight Office shall determine the appropriate
19 period of review of referred records.

20
21 (D) Referrals identified prior to the establishment of the Center in section
22 3.7 of this order shall be subject to automatic declassification only in
23 accordance with sections (A)-(C) of this paragraph.

24
25 (4) After consultation with the Director of the Information Security Oversight
26 Office, an agency head or the Director of National Intelligence with respect to the
27 Intelligence Community, may delay automatic declassification for up to 3 years
28 from the date of discovery of classified records that were inadvertently not
29 reviewed prior to the effective date of automatic declassification.

30
31 (e) Information exempted from automatic declassification under this section shall remain
32 subject to the mandatory and systematic declassification review provisions of this order.

33
34 (f) The Secretary of State shall determine when the United States should commence
35 negotiations with the appropriate officials of a foreign government or international organization
36 of governments to modify any treaty or international agreement that requires the classification of
37 information contained in records affected by this section for a period longer than 25 years from
38 the date of its creation, unless the treaty or international agreement pertains to information that
39 may otherwise remain classified beyond 25 years under this section.

40
41 (g) Not later than three years from the effective date of this order, with the exception of
42 records that contain information that would clearly and demonstrably reveal the identity of a
43 confidential human source or a human intelligence source, all records exempted from automatic
44 declassification under paragraph (b) of this section shall be automatically declassified on
45 December 31 of a year that is no more than 50 years from the date of origin. In extraordinary
46 cases, and subject to the approval of the Panel, agency heads may exempt specific records from
47 automatic declassification at 50 years. No records may remain classified beyond 75 years
48 without the express approval of the President. Records that are not subject to automatic

declassification at 50 years because they would clearly and demonstrably reveal the identity of a confidential human source or a human intelligence source shall be automatically declassified on December 31 of a year that is no more than 75 years from the date of origin. In extraordinary cases, agency heads may, within 5 years of the onset of automatic declassification, propose to exempt specific information from declassification at 50 or 75 years. Such proposals are not valid unless they receive the formal approval of the President.

(h) Specific records exempted from automatic declassification prior to the establishment of the Center in section 3.7 of this order shall be subject to the provisions of paragraph (g) of this section in a scheduled and prioritized manner determined by the Center.

(i) At least one year before information is subject to automatic declassification under this section, an agency head or senior agency official shall notify the Director of the Information Security Oversight Office, serving as Executive Secretary of the Panel, of any specific information that the agency proposes to exempt from automatic declassification under paragraphs (b) and (g) of this section. ~~The Panel may direct the agency not to exempt the information or to declassify it at an earlier date than recommended. The agency head may appeal such a decision to the President through the Assistant to the President for National Security Affairs. The information will remain classified while such an appeal is pending. The notification shall include:~~

~~(1) a description of the information, either by reference to information in specific records or in the form of a declassification guide;~~

~~(2) an explanation of why the information should be exempt from automatic declassification and must remain classified for a longer period of time; and~~

~~(3) a date for automatic declassification of specific records that contain the information proposed for exemption, either:~~

~~(A) December 31 of a year that is no more than 50 years from the date of origin, of specific records containing information proposed for exemption from automatic declassification at 25 years; or~~

~~(B) December 31 of a year that is approved by the Panel and is no more than 75 years from the date of origin of specific records containing information proposed for exemption from automatic declassification at 50 years, unless the President has expressly approved classification beyond 75 years.~~

(1) The notification shall include:

(A) a detailed description of the information, either by reference to information in specific records or in the form of a declassification guide;

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1 (B) an explanation of why the information should be exempt from
2 automatic declassification and must remain classified for a longer period
3 of time; and

4
5 (C) a specific date or a specific and independently verifiable event for
6 automatic declassification of specific records that contain the information
7 proposed for exemption.

8
9 (2) For specific information proposed for exemption under paragraph (b) of this
10 section, the Panel may direct the agency not to exempt the information or to
11 declassify it at an earlier date than recommended. An agency head may appeal
12 such a decision to the President through the Assistant to the President for National
13 Security Affairs. The information will remain classified while such an appeal is
14 pending.

15
16 (3) For specific information proposed for exemption under paragraph (g) of this
17 section, the Panel shall provide a recommendation to the President through the
18 Assistant to the President for National Security Affairs.

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21 (j) For information in a file series of records determined not to have permanent historical
22 value, the duration of classification beyond 25 years shall be the same as the disposition
23 (destruction) date of those records in each Agency Records Control Schedule or General Records
24 Schedule, although the duration of classification shall be extended if the record has been retained
25 for business reasons beyond the scheduled disposition date.

26 Sec. 3.4. Systematic Declassification Review. (a) Each agency that has originated
27 classified information under this order or its predecessors shall establish and conduct a program
28 for systematic declassification review for records of permanent historical value exempted from
29 automatic declassification under section 3.3 of this order. Agencies shall prioritize their review
30 of such records in accordance with priorities established by the National Declassification Center.

31
32 (b) The Archivist shall conduct a systematic declassification review program for
33 classified records: (1) accessioned into the National Archives; (2) transferred to the Archivist
34 pursuant to section 2203 of title 44, United States Code; and (3) for which the National Archives
35 serves as the custodian for an agency or organization that has gone out of existence.

36
37 Sec. 3.5. Mandatory Declassification Review. (a) Except as provided in paragraph (b)
38 of this section, all information classified under this order or predecessor orders shall be subject to
39 a review for declassification by the originating agency if:

40
41 (1) the request for a review describes the document or material containing the
42 information with sufficient specificity to enable the agency to locate it with a
43 reasonable amount of effort;

44
45 (2) the document or material containing the information responsive to the request
46 is not contained within an operational file series exempted from search and
47 review, publication, and disclosure under 5 U.S.C. 552 the FOIA in accordance
48 with law; and

1
2 (3) the information is not the subject of pending litigation.
3

4 (b) Information originated by:

5
6 (1) the incumbent President or the incumbent Vice President;
7

8 (2) the incumbent President's White House Staff or the incumbent Vice
9 President's Staff;

10 (3) committees, commissions, or boards appointed by the incumbent President; or
11

12 (4) other entities within the Executive Office of the President that solely advise
13 and assist the incumbent President is exempted from the provisions of paragraph
14 (a) of this section. However, the Archivist shall have the authority to review,
15 downgrade, and declassify papers or records of former Presidents and Vice
16 Presidents under the control of the Archivist pursuant to sections 2107, 2111,
17 2111 note, or 2203 of title 44, United States Code. Review procedures developed
18 by the Archivist shall provide for consultation with agencies having primary
19 subject matter interest and shall be consistent with the provisions of applicable
20 laws or lawful agreements that pertain to the respective Presidential papers or
21 records. Agencies with primary subject matter interest shall be notified promptly
22 of the Archivist's decision. Any final decision by the Archivist may be appealed
23 by the requester or an agency to the Panel. The information shall remain
24 classified pending a prompt decision on the appeal.
25

26
27 (c) Agencies conducting a mandatory review for declassification shall declassify
28 information that no longer meets the standards for classification under this order. They shall
29 release this information unless withholding is otherwise authorized and warranted under
30 applicable law.
31

32 (d) If an agency has reviewed the requested information for declassification within the
33 past 2 years, the agency need not conduct another review and may instead inform the requestor
34 of this fact and the prior review decision and provide the requestor with appeal rights.
35

36 (e) In accordance with directives issued pursuant to this order, agency heads shall
37 develop procedures to process requests for the mandatory review of classified information.
38 These procedures shall apply to information classified under this or predecessor orders. They
39 also shall provide a means for administratively appealing a denial of a mandatory review request,
40 and for notifying the requester of the right to appeal a final agency decision to the Panel.
41

42 (f) After consultation with affected agencies, the Secretary of Defense shall develop
43 special procedures for the review of cryptologic information; the Director of National
44 Intelligence shall develop special procedures for the review of information pertaining to
45 intelligence sources, methods, and activities; and the Archivist shall develop special procedures
46 for the review of information accessioned into the National Archives.
47

1 (g) Documents required to be submitted for prepublication review or other administrative
2 process pursuant to an approved nondisclosure agreement are not covered by this section.

3
4 (h) This section shall not apply to any request for a review made to an element of the
5 Intelligence Community (as defined by 50 U.S.C. 401a(4)) that is made by a person other than an
6 individual as defined by 5 U.S.C. 552a(a)(2), or by a foreign government entity or any
7 representative thereof.

8
9 **Sec. 3.6. Processing Requests and Reviews.** Notwithstanding section 4.1(i) of this order,
10 in response to a request for information under the Freedom of Information Act, the Presidential
11 Records Act, the Privacy Act of 1974, or the mandatory review provisions of this order:

12
13 (a) An agency may refuse to confirm or deny the existence or nonexistence of requested
14 records whenever the fact of their existence or nonexistence is itself classified under this order or
15 its predecessors.

16
17 (b) When an agency receives any request for documents in its custody that contain
18 classified information that originated with other agencies or the disclosure of which would affect
19 the classified interests or activities of other agencies, it shall refer copies of any request and the
20 pertinent documents to the originating agency for processing, and may, after consultation with
21 the originating agency, inform any requester of the referral unless such association is itself
22 classified under this order or its predecessors. In cases in which the originating agency
23 determines in writing that a response under paragraph (a) of this section is required, the referring
24 agency shall respond to the requester in accordance with that paragraph.

25
26 (c) Agencies may extend the classification of information in records determined not to
27 have permanent historical value or non-record materials, including artifacts, beyond the time
28 frames established in sections 1.5(b) and 2.2(f) of this order, provided:

- 29
30 (1) the specific information has been approved pursuant to section 3.3(i) of this order for
31 exemption from automatic declassification; and
32 (2) the extension does not exceed the date established in section 3.3(i)(3) of this order.

33
34 **Sec. 3.7. National Declassification Center** (a) There is established within the National
35 Archives and Records Administration a National Declassification Center (Center) to streamline
36 declassification processes, facilitate quality assurance measures, and implement standard
37 declassification training for records determined to have permanent historical value. There shall
38 be a Director of the Center who shall be appointed or removed by the Archivist in consultation
39 with the Secretaries of State, Defense, Energy and Homeland Security, the Attorney General, and
40 the Director of National Intelligence.

41
42 (b) Under the administration of the Director, the Center shall coordinate:

- 43
44 (1) timely and appropriate processing of referrals in accordance with section
45 3.3(d)(3) of this order for accessioned Federal records and transferred Presidential
46 Records.
47

1 (2) general interagency declassification activities necessary to fulfill the
2 requirements of sections 3.3 and 3.4 of this order;

3
4 (3) the exchange among agencies of detailed declassification guidance to support
5 equity recognition;

6
7 (4) the development of effective, transparent, and standard declassification work
8 processes, training, and quality assurance measures;

9
10 (5) the development of solutions to declassification challenges posed by
11 electronic records, special media, and emerging technologies;

12
13 (6) the linkage and effective utilization of existing agency databases and the use
14 of new technologies to support declassification activities under the purview of the
15 Center; and

16
17 (7) storage and related services, on a reimbursable basis, for Federal records
18 containing classified national security information.

19
20 (c) Agency heads shall fully cooperate with the Archivist in the activities of the Center
21 and shall:

22
23 (1) provide the Director with adequate and current declassification guidance to
24 support equity recognition; and

25
26 (2) upon request of the Archivist, assign agency personnel to the Center who
27 shall be delegated authority by the agency head to review and exempt or
28 declassify information originated by their agency contained in records
29 accessioned into the National Archives, after consultation with subject matter
30 experts as necessary.

31
32 (d) The Archivist, in consultation with representatives of the participants in the Center,
33 shall develop priorities for declassification activities under the purview of the Center that take
34 into account the degree of researcher interest and the likelihood of declassification.

35
36 (e) Agency heads may establish such centralized facilities and internal operations to
37 conduct internal declassification reviews as appropriate to achieve optimized records
38 management and declassification business processes. Once established, all referral processing of
39 accessioned records shall take place at the Center, and such agency facilities and operations shall
40 be coordinated with the Center to ensure the maximum degree of consistency in policies and
41 procedures that relate to records determined to have permanent historical value.

42
43 (f) Agency heads may exempt from automatic declassification or continue the
44 classification of their own originally classified information under paragraph (a) of Section 3.3 of
45 this Order, except that in the case of the Director of National Intelligence, he shall also retain
46 such authority with respect to the Intelligence Community.

47

1 (g) The Archivist shall, in consultation with the Secretaries of State, Defense, Energy,
2 and Homeland Security, the Attorney General, the Director of National Intelligence, and the
3 Director of the Information Security Oversight Office, provide the Assistant to the President for
4 National Security Affairs with a detailed concept of operations for the Center and a proposed
5 implementing directive under section 5.1 of this Order that reflects the coordinated views of the
6 aforementioned agencies.

7
8 PART 4--SAFEGUARDING
9

10 Sec. 4.1. General Restrictions on Access. (a) A person may have access to classified
11 information provided that:

- 12
13 (1) a favorable determination of eligibility for access has been made by an
14 agency head or the agency heads designee;
15
16 (2) the person has signed an approved nondisclosure agreement; and
17
18 (3) the person has a need-to-know the information.
19

20 (b) Every person who has met the standards for access to classified information in
21 paragraph (a) of this section shall receive contemporaneous training on the proper safeguarding
22 of classified information and on the criminal, civil, and administrative sanctions that may be
23 imposed on an individual who fails to protect classified information from unauthorized
24 disclosure.
25

26 (c) An official or employee leaving agency service may not remove classified
27 information from the agency's control.
28

29 (d) Classified information may not be removed from official premises without proper
30 authorization.
31

32 (e) Persons authorized to disseminate classified information outside the executive branch
33 shall ensure the protection of the information in a manner equivalent to that provided within the
34 executive branch.
35

36 (f) Consistent with law, this order, directives, and regulations, an agency head or senior
37 agency official shall establish uniform procedures to ensure that automated information systems,
38 including networks and telecommunications systems, that collect, create, communicate, compute,
39 disseminate, process, or store classified information:

- 40
41 (1) prevent access by unauthorized persons;
42
43 (2) ensure the integrity of the information; and
44
45 (3) to the maximum extent practicable, use:
46

1 (A) common information technology standards, protocols, and interfaces
2 that maximize the availability of, and access to, the information in a form
3 and manner that facilitates its authorized use; and

4
5 (B) standardized electronic formats to maximize the accessibility of
6 information to persons who meet the criteria set forth in section 4.1(a) of
7 this order.
8

9 (g) Consistent with law, this order, directives, and regulation, each agency head or senior
10 agency official shall establish controls to ensure that classified information is used, processed,
11 stored, reproduced, transmitted, and destroyed under conditions that provide adequate protection
12 and prevent access by unauthorized persons.
13

14 (h) Consistent with directives issued pursuant to this order, an agency shall safeguard
15 foreign government information under standards that provide a degree of protection at least
16 equivalent to that required by the government or international organization of governments that
17 furnished the information. When adequate to achieve equivalency, these standards may be less
18 restrictive than the safeguarding standards that ordinarily apply to United States "Confidential"
19 information, including modified handling and transmission and allowing access to individuals
20 with a need-to-know who have not otherwise been cleared for access to classified information or
21 executed an approved nondisclosure agreement.
22

23 (i)(A) Classified information originating in one agency may be disseminated outside any other
24 agency to which it has been made available without the consent of that originating agency, as
25 long as the criteria for access under section 4.1(a) of this order are met, unless the originating
26 agency has determined that prior authorization is required for such dissemination and has marked
27 or indicated such requirement on the medium containing the classified information in accordance
28 with implementing directives issued pursuant to this order. In the case of classified information
29 relating to intelligence sources, methods, and activities, the Director of National Intelligence
30 shall determine when such prior authorization is required.
31

32 (B) Documents created prior to the effective date of the amendment of this
33 subsection shall not be disseminated outside any other agency to which it has
34 been made available without the consent of the originating agency. An agency
35 head or senior agency official may waive this requirement for specific
36 information that originated within that agency.
37

38 (C) For purposes of this section, the Department of Defense shall be considered
39 one agency.
40

41 (D) Prior consent is not required when referring records for declassification
42 review that contain information originating in more than one agency.
43

44 Sec. 4.2. Distribution Controls. (a) The head of each agency shall establish procedures
45 consistent with applicable law and this order, ~~governing access to classified information to~~
46 ensure that classified information is accessible to the maximum extent possible by individuals
47 who meet the criteria set forth in section 4.1(a) of this order.
48

1 (b) In an emergency, when necessary to respond to an imminent threat to life or in
2 defense of the homeland, the agency head or any designee may authorize the disclosure of
3 classified information (including information marked pursuant to section 4.1(i)(A)(1) of this
4 order) to an individual or individuals who are otherwise not eligible for access. Such actions
5 shall be taken only in accordance with the directives implementing this order and any procedures
6 issued by agencies governing the classified information, which shall be designed to minimize the
7 classified information that is disclosed under these circumstances and the number of individuals
8 who receive it. Information disclosed under this provision or implementing directives and
9 procedures shall not be deemed declassified as a result of such disclosure or subsequent use by a
10 recipient. Such disclosures shall be reported promptly to the originator of the classified
11 information. For purposes of this section, the Director of National Intelligence may issue an
12 implementing directive governing the emergency disclosure of classified intelligence
13 information.
14

15 (c) Each agency shall update, at least annually, the automatic, routine, or recurring
16 distribution of classified information that they distribute. Recipients shall cooperate fully with
17 distributors who are updating distribution lists and shall notify distributors whenever a relevant
18 change in status occurs.
19

20 Sec. 4.3. Special Access Programs. (a) Establishment of special access programs.
21 Unless otherwise authorized by the President, only the Secretaries of State, Defense, Energy, and
22 Homeland Security, and the Director of National Intelligence, or the principal deputy of each,
23 may create a special access program. For special access programs pertaining to intelligence
24 sources, methods, and activities (but not including military operational, strategic, and tactical
25 programs), this function shall be exercised by the Director of National Intelligence. These
26 officials shall keep the number of these programs at an absolute minimum, and shall establish
27 them only when the program is required by statute or upon a specific finding that:
28

- 29 (1) the vulnerability of, or threat to, specific information is exceptional; and
30
31 (2) the normal criteria for determining eligibility for access applicable to
32 information classified at the same level are not deemed sufficient to protect the
33 information from unauthorized disclosure.
34

35 (b) Requirements and limitations. (1) Special access programs shall be limited to
36 programs in which the number of persons who will have access ordinarily will be reasonably
37 small and commensurate with the objective of providing enhanced protection for the information
38 involved.
39

- 40 (2) Each agency head shall establish and maintain a system of accounting for
41 special access programs consistent with directives issued pursuant to this order.
42
43 (3) Special access programs shall be subject to the oversight program established
44 under section 5.4(d) of this order. In addition, the Director of the Information
45 Security Oversight Office shall be afforded access to these programs, in
46 accordance with the security requirements of each program, in order to perform
47 the functions assigned to the Information Security Oversight Office under this
48 order. An agency head may limit access to a special access program to the

1 Director and no more than one other employee of the Information Security
2 Oversight Office, or, for special access programs that are extraordinarily sensitive
3 and vulnerable, to the Director only.

4
5 (4) The agency head or principal deputy shall review annually each special
6 access program to determine whether it continues to meet the requirements of this
7 order.

8
9 (5) Upon request, an agency head shall brief the Assistant to the President for
10 National Security Affairs, or a designee, on any or all of the agency's special
11 access programs.

12
13 (6) For the purposes of Special Access Programs, the term "agency head" refers
14 only to the Secretaries of State, Defense, Energy, Homeland Security, and the
15 Director of National Intelligence, or the principal deputy of each.

16
17 (c) Nothing in this order shall supersede any requirement made by or under 10 U.S.C.
18 119.

19
20 Sec. 4.4. Access by Historical Researchers and Certain Former Government Personnel.

21 (a) The requirement in section 4.1(a)(3) of this order that access to classified information may
22 be granted only to individuals who have a need-to-know the information may be waived for
23 persons who:

24
25 (1) are engaged in historical research projects;

26
27 (2) previously have occupied policy-making positions to which they were
28 appointed by the President, or the Vice President; or

29
30 (3) served as President or Vice President.

31
32 (b) Waivers under this section may be granted only if the agency head or senior agency
33 official of the originating agency:

34
35 (1) determines in writing that access is consistent with the interest of the national
36 security;

37
38 (2) takes appropriate steps to protect classified information from unauthorized
39 disclosure or compromise, and ensures that the information is safeguarded in a
40 manner consistent with this order; and

41
42 (3) limits the access granted to former Presidential appointees and Vice
43 Presidential appointees to items that the person originated, reviewed, signed, or
44 received while serving as a Presidential appointee or a Vice Presidential
45 appointee.

46
47 PART 5--IMPLEMENTATION AND REVIEW

1 Sec. 5.1. Program Direction. (a) The Director of the Information Security Oversight
2 Office, under the direction of the Archivist and in consultation with the Assistant to the President
3 for National Security Affairs, shall issue such directives as are necessary to implement this order.
4 These directives shall be binding upon the agencies. Directives issued by the Director of the
5 Information Security Oversight Office shall establish standards for:

- 6 (1) classification, declassification, and marking principles;
- 7
- 8 (2) safeguarding classified information, which shall pertain to the handling,
9 storage, distribution, transmittal, and destruction of and accounting for classified
10 information;
- 11
- 12 (3) agency security education and training programs;
- 13
- 14 (4) agency self-inspection programs; and
- 15
- 16 (5) classification and declassification guides.
- 17

18
19 (b) The Archivist shall delegate the implementation and monitoring functions of this
20 program to the Director of the Information Security Oversight Office.

21
22 (c) The Director of National Intelligence, after consultation with the heads of affected
23 agencies and the Director of the Information Security Oversight Office, may issue directives to
24 implement this order with respect to intelligence sources, methods, and activities. Such
25 directives shall be consistent with this order and directives issued under subsection (a) of this
26 section.

27
28 Sec. 5.2. Information Security Oversight Office.

29 (a) There is established within the National Archives an Information Security Oversight Office.
30 The Archivist shall appoint the Director of the Information Security Oversight Office, subject to
31 the approval of the President.

32
33 (b) Under the direction of the Archivist, acting in consultation with the Assistant to the
34 President for National Security Affairs, the Director of the Information Security Oversight Office
35 shall:

- 36 (1) develop directives for the implementation of this order;
- 37
- 38 (2) oversee agency actions to ensure compliance with this order and its
39 implementing directives;
- 40
- 41 (3) review and approve agency implementing regulations prior to their issuance
42 to ensure their consistency with this order and directives issued under section
43 5.2(b)(2) of this order;
- 44
- 45 (4) have the authority to conduct on-site reviews of each agency's program
46 established under this order, and to require of each agency those reports,
47 information, and other cooperation that may be necessary to fulfill its
48

1 responsibilities. If granting access to specific categories of classified information
2 would pose an exceptional national security risk, the affected agency head or the
3 senior agency official shall submit a written justification recommending the denial
4 of access to the President through the Assistant to the President for National
5 Security Affairs within 60 days of the request for access. Access shall be denied
6 pending the response;

7
8 (5) review requests for original classification authority from agencies or officials
9 not granted original classification authority and, if deemed appropriate,
10 recommend Presidential approval through the Assistant to the President for
11 National Security Affairs;

12
13 (6) consider and take action on complaints and suggestions from persons within
14 or outside the Government with respect to the administration of the program
15 established under this order;

16
17 (7) have the authority to prescribe, after consultation with affected agencies,
18 standardization of forms or procedures that will promote the implementation of
19 the program established under this order;

20
21 (8) report at least annually to the President on the implementation of this order;
22 and

23
24 (9) convene and chair interagency meetings to discuss matters pertaining to the
25 program established by this order.

26
27 Sec. 5.3. Interagency Security Classification Appeals Panel.

28
29 (a) Establishment and administration.

30
31 (1) There is established an Interagency Security Classification Appeals Panel.
32 The Departments of State, Defense, and Justice, the National Archives, the
33 Director of National Intelligence, and the Assistant to the President for National
34 Security Affairs shall each be represented by a senior-level representative who is
35 a full-time or permanent part-time Federal officer or employee designated to serve
36 as a member of the Panel by the respective agency head. The President shall
37 select the Chair of the Panel from among the Panel members.

38
39 (2) A vacancy on the Panel shall be filled as quickly as possible as provided in
40 paragraph (a)(1) of this section.

41
42 (3) The Director of the Information Security Oversight Office shall serve as the
43 Executive Secretary. The staff of the Information Security Oversight Office shall
44 provide program and administrative support for the Panel.

45
46 (4) The members and staff of the Panel shall be required to meet eligibility for
47 access standards in order to fulfill the Panel's functions.
48

1 (5) The Panel shall meet at the call of the Chair. The Chair shall schedule
2 meetings as may be necessary for the Panel to fulfill its functions in a timely
3 manner.

4
5 (6) The Information Security Oversight Office shall include in its reports to the
6 President a summary of the Panel's activities.

7
8 (b) Functions. The Panel shall:

9
10 (1) decide on appeals by persons who have filed classification challenges under
11 section 1.8 of this order;

12
13 (2) approve, deny, or amend agency exemptions from automatic declassification
14 as provided in section 3.3 of this order;

15
16 (3) decide on appeals by persons or entities who have filed requests for
17 mandatory declassification review under section 3.5 of this order; and

18
19 (4) appropriately inform senior agency officials and the public of final Panel
20 decisions on appeals under sections 1.8 and 3.3 of this order.

21
22 (c) Rules and procedures. The Panel shall issue bylaws, which shall be published in the
23 Federal Register. The bylaws shall establish the rules and procedures that the Panel will follow
24 in accepting, considering, and issuing decisions on appeals. The rules and procedures of the
25 Panel shall provide that the Panel will consider appeals only on actions in which:

26
27 (1) the appellant has exhausted his or her administrative remedies within the
28 responsible agency;

29
30 (2) there is no current action pending on the issue within the Federal courts; and

31
32 (3) the information has not been the subject of review by the Federal courts or the
33 Panel within the past 2 years.

34
35 (d) Agency heads shall cooperate fully with the Panel so that it can fulfill its functions in
36 a timely and fully informed manner. An agency head may appeal a decision of the Panel to the
37 President through the Assistant to the President for National Security Affairs. The Panel shall
38 report to the President through the Assistant to the President for National Security Affairs any
39 instance in which it believes that an agency head is not cooperating fully with the Panel.

40
41 (e) The Panel is established for the sole purpose of advising and assisting the President in
42 the discharge of his constitutional and discretionary authority to protect the national security of
43 the United States. Panel decisions are committed to the discretion of the Panel, unless changed
44 by the President.

45
46 (f) Notwithstanding paragraphs (a) through (e) of this section, ~~whenever the Panel~~
47 ~~reaches a conclusion that information owned or controlled by the Director of Central Intelligence~~
48 ~~(Director) should be declassified, and the Director notifies the Panel that he objects to its~~

1 ~~conclusion because he has determined that the information could reasonably be expected to~~
2 ~~cause damage to the national security and to reveal (1) the identity of a human intelligence~~
3 ~~source, or (2) information about the application of an intelligence source or method (including~~
4 ~~any information that concerns, or is provided as a result of, a relationship with a cooperating~~
5 ~~intelligence element of a foreign government), the information shall remain classified unless the~~
6 ~~Director's determination is appealed to the President, and the President reverses the~~
7 ~~determination.~~ the Director of National Intelligence may notify the Panel that he objects to a
8 Panel decision on the basis that the decision clearly and demonstrably causes an unacceptable
9 risk of damage to the protection of intelligence sources, methods, or activities. In these cases the
10 information shall remain classified unless the DNI's determination is appealed by a member of
11 the Panel to the President and the President reverses the DNI's determination.

12
13 Sec. 5.4. General Responsibilities. Heads of agencies that originate or handle classified
14 information shall:

15
16 (a) demonstrate personal commitment and commit senior management to the successful
17 implementation of the program established under this order;

18
19 (b) commit necessary resources to the effective implementation of the program
20 established under this order;

21
22 (c) ensure that agency records systems are designed and maintained to optimize the
23 appropriate sharing and safeguarding of classified information, and to facilitate its
24 declassification under the terms of this order when it no longer meets the standards for continued
25 classification; and

26
27 (d) designate a senior agency official to direct and administer the program, whose
28 responsibilities shall include:

29
30 (1) overseeing the agency's program established under this order, provided an
31 agency head may designate a separate official to oversee special access programs
32 authorized under this order. This official shall provide a full accounting of the
33 agency's special access programs at least annually;

34
35 (2) promulgating implementing regulations, which shall be published in the
36 Federal Register to the extent that they affect members of the public;

37
38 (3) establishing and maintaining security education and training programs;

39
40 (4) establishing and maintaining an ongoing self-inspection program, which shall
41 include the regular reviews of representative samples of the agency's original and
42 derivative classification actions, and shall authorize appropriate agency officials
43 to correct misclassification actions not covered by sections 1.7(c) and 1.7(d) of
44 this order; and reporting annually to the Director of the Information Security
45 Oversight Office on the agency's self-inspection program;

46
47 (5) establishing procedures to prevent unnecessary access to classified
48 information, including procedures that:

1
2 (A) require that a need for access to classified information is established
3 before initiating administrative clearance procedures; and
4

5 (B) ensure that the number of persons granted access to classified
6 information meets the mission needs of the agency while balancing
7 operational and security requirements and needs;
8

9 (6) developing special contingency plans for the safeguarding of classified
10 information used in or near hostile or potentially hostile areas;
11

12 (7) ensuring that the performance contract or other system used to rate civilian or
13 military personnel performance includes the designation and management of
14 classified information as a critical element or item to be evaluated in the rating of:
15

16 (A) original classification authorities;
17

18 (B) security managers or security specialists; and
19

20 (C) all other personnel whose duties significantly involve the creation or
21 handling of classified information, including personnel who regularly
22 apply derivative classification markings;
23

24 (8) accounting for the costs associated with the implementation of this order,
25 which shall be reported to the Director of the Information Security Oversight
26 Office for publication;
27

28 (9) assigning in a prompt manner agency personnel to respond to any request,
29 appeal, challenge, complaint, or suggestion arising out of this order that pertains
30 to classified information that originated in a component of the agency that no
31 longer exists and for which there is no clear successor in function; and
32

33 (10) establishing a secure capability to receive information, allegations, or
34 complaints regarding over-classification or incorrect classification within the
35 agency and to provide guidance to personnel on proper classification as needed.
36

37 Sec. 5.5. Sanctions. (a) If the Director of the Information Security Oversight Office
38 finds that a violation of this order or its implementing directives has occurred, the Director shall
39 make a report to the head of the agency or to the senior agency official so that corrective steps, if
40 appropriate, may be taken.
41

42 (b) Officers and employees of the United States Government, and its contractors,
43 licensees, certificate holders, and grantees shall be subject to appropriate sanctions if they
44 knowingly, willfully, or negligently:
45

46 (1) disclose to unauthorized persons information properly classified under this
47 order or predecessor orders;
48

1 (2) classify or continue the classification of information in violation of this order
2 or any implementing directive;

3
4 (3) create or continue a special access program contrary to the requirements of
5 this order; or

6
7 (4) contravene any other provision of this order or its implementing directives.
8

9 (c) Sanctions may include reprimand, suspension without pay, removal, termination of
10 classification authority, loss or denial of access to classified information, or other sanctions in
11 accordance with applicable law and agency regulation.

12
13 (d) The agency head, senior agency official, or other supervisory official shall, at a
14 minimum, promptly remove the classification authority of any individual who demonstrates
15 reckless disregard or a pattern of error in applying the classification standards of this order.

16
17 (e) The agency head or senior agency official shall:

18
19 (1) take appropriate and prompt corrective action when a violation or infraction
20 under paragraph (b) of this section occurs; and

21
22 (2) notify the Director of the Information Security Oversight Office when a
23 violation under paragraph (b)(1), (2), or (3) of this section occurs.

24
25 PART 6--GENERAL PROVISIONS

26
27 Sec. 6.1. Definitions. For purposes of this order:

28
29 (a) "Access" means the ability or opportunity to gain knowledge of classified
30 information.

31
32 (b) "Agency" means any "Executive agency," as defined in 5 U.S.C. 105; any "Military
33 department" as defined in 5 U.S.C. 102; and any other entity within the executive branch that
34 comes into the possession of classified information.

35
36 (c) "Automated information system" means an assembly of computer hardware,
37 software, or firmware configured to collect, create, communicate, compute, disseminate, process,
38 store, or control data or information.

39
40 (d) "Automatic declassification" means the declassification of information based solely
41 upon:

42
43 (1) the occurrence of a specific date or event as determined by the original
44 classification authority; or

45
46 (2) the expiration of a maximum time frame for duration of classification
47 established under this order.
48

1 (e) "Classification" means the act or process by which information is determined to be
2 classified information.

3
4 (f) "Classification guidance" means any instruction or source that prescribes the
5 classification of specific information.

6
7 (g) "Classification guide" means a documentary form of classification guidance issued
8 by an original classification authority that identifies the elements of information regarding a
9 specific subject that must be classified and establishes the level and duration of classification for
10 each such element.

11
12 (h) "Classified national security information" or "classified information" means
13 information that has been determined pursuant to this order or any predecessor order to require
14 protection against unauthorized disclosure and is marked to indicate its classified status when in
15 documentary form.

16
17 (i) "Confidential source" means any individual or organization that has provided, or that
18 may reasonably be expected to provide, information to the United States on matters pertaining to
19 the national security with the expectation that the information or relationship, or both, are to be
20 held in confidence.

21
22 (j) "Damage to the national security" means harm to the national defense or foreign
23 relations of the United States from the unauthorized disclosure of information, taking into
24 consideration such aspects of the information as the sensitivity, value, utility, and provenance of
25 that information.

26
27 (k) "Declassification" means the authorized change in the status of information from
28 classified information to unclassified information.

29
30 (l) "Declassification guide" means written instructions issued by a declassification
31 authority that describes the elements of information regarding a specific subject that may be
32 declassified and the elements that must remain classified.

33
34 (m) "Derivative classification" means the incorporating, paraphrasing, restating, or
35 generating in new form information that is already classified, and marking the newly developed
36 material consistent with the classification markings that apply to the source information.
37 Derivative classification includes the classification of information based on classification
38 guidance. The duplication or reproduction of existing classified information is not derivative
39 classification.

40
41 (n) "Document" means any recorded information, regardless of the nature of the medium
42 or the method or circumstances of recording.

43
44 (o) "Downgrading" means a determination by a declassification authority that
45 information classified and safeguarded at a specified level shall be classified and safeguarded at
46 a lower level.

47

1 (p) "File series" means file units or documents arranged according to a filing system or
2 kept together because they relate to a particular subject or function, result from the same activity,
3 document a specific kind of transaction, take a particular physical form, or have some other
4 relationship arising out of their creation, receipt, or use, such as restrictions on access or use.
5

6 (q) "Foreign government information" means:
7

8 (1) information provided to the United States Government by a foreign
9 government or governments, an international organization of governments, or any
10 element thereof, with the expectation that the information, the source of the
11 information, or both, are to be held in confidence;
12

13 (2) information produced by the United States Government pursuant to or as a
14 result of a joint arrangement with a foreign government or governments, or an
15 international organization of governments, or any element thereof, requiring that
16 the information, the arrangement, or both, are to be held in confidence; or
17

18 (3) information received and treated as "foreign government information" under
19 the terms of a predecessor order.
20

21 (r) "Information" means any knowledge that can be communicated or documentary
22 material, regardless of its physical form or characteristics, that is owned by, produced by or for,
23 or is under the control of the United States Government.
24

25 (s) "Infraction" means any knowing, willful, or negligent action contrary to the
26 requirements of this order or its implementing directives that does not constitute a "violation," as
27 defined below.
28

29 (t) "Integral file block" means a distinct component of a file series, as defined in this
30 section, that should be maintained as a separate unit in order to ensure the integrity of the
31 records. An integral file block may consist of a set of records covering either a specific topic or
32 a range of time such as presidential administration or a 5-year retirement schedule within a
33 specific file series that is retired from active use as a group.
34

35 (u) "Integrity" means the state that exists when information is unchanged from its source
36 and has not been accidentally or intentionally modified, altered, or destroyed.
37

38 (v) "Intelligence" means foreign intelligence and counterintelligence as defined by
39 Executive Order 12333, as amended, or by a successor order.
40

41 (v) "Intelligence activities" means all activities, including covert action, that elements of
42 the Intelligence Community are authorized to conduct pursuant to law or Executive Order 12333,
43 as amended, or a successor order.
44

45 (w) "Intelligence Community" means an element or agency of the U.S. Government
46 identified in or designated pursuant to section 3(4) of the National Security Act or section 3.5(f)
47 of Executive Order 12333.
48

1 (x) "Mandatory declassification review" means the review for declassification of
2 classified information in response to a request for declassification that meets the requirements
3 under section 3.5 of this order.

4
5 (y) "Multiple sources" means two or more source documents, classification guides, or a
6 combination of both.

7
8 (z) "National security" means the national defense or foreign relations of the United
9 States.

10
11 (aa) "Need-to-know" means a determination that a prospective recipient requires access
12 to specific classified information in order to perform or assist in a lawful and authorized
13 governmental function, ~~which is made in accordance with directives for the implementation of~~
14 ~~this order issued by the Director of the Information Security Oversight Office. For the~~
15 ~~Intelligence Community, any further directives required to implement directives issued by the~~
16 ~~Director of the Information Security Oversight Office shall be issued by the Director of National~~
17 ~~Intelligence.~~

18
19 (bb) "Network" means a system of two or more computers that can exchange data or
20 information.

21
22 (cc) "Original classification" means an initial determination that information requires, in
23 the interest of the national security, protection against unauthorized disclosure.

24
25 (dd) "Original classification authority" means an individual authorized in writing, either
26 by the President, the Vice President, or by agency heads or other officials designated by the
27 President, to classify information in the first instance.

28
29 (ee) "Records" means the records of an agency and Presidential papers or Presidential
30 records, as those terms are defined in title 44, United States Code, including those created or
31 maintained by a government contractor, licensee, certificate holder, or grantee that are subject to
32 the sponsoring agency's control under the terms of the contract, license, certificate, or grant.

33
34 (ff) "Records having permanent historical value" means Presidential papers or
35 Presidential records and the records of an agency that the Archivist has determined should be
36 maintained permanently in accordance with title 44, United States Code.

37
38 (gg) "Records management" means the planning, controlling, directing, organizing,
39 training, promoting, and other managerial activities involved with respect to records creation,
40 records maintenance and use, and records disposition in order to achieve adequate and proper
41 documentation of the policies and transactions of the Federal Government and effective and
42 economical management of agency operations.

43
44 (hh) "Safeguarding" means measures and controls that are prescribed to protect classified
45 information.

46

1 (ii) "Self-inspection" means the internal review and evaluation of individual agency
2 activities and the agency as a whole with respect to the implementation of the program
3 established under this order and its implementing directives.

4
5 (jj) "Senior agency official" means the official designated by the agency head under
6 section 5.4(d) of this order to direct and administer the agency's program under which
7 information is classified, safeguarded, and declassified.

8
9 (kk) "Source document" means an existing document that contains classified information
10 that is incorporated, paraphrased, restated, or generated in new form into a new document.

11
12 (ll) "Special access program" means a program established for a specific class of
13 classified information that imposes safeguarding and access requirements that exceed those
14 normally required for information at the same classification level.

15
16 (mm) "Systematic declassification review" means the review for declassification of
17 classified information contained in records that have been determined by the Archivist to have
18 permanent historical value in accordance with title 44, United States Code.

19
20 (nn) "Telecommunications" means the preparation, transmission, or communication of
21 information by electronic means.

22
23 (pp) "Unauthorized disclosure" means a communication or physical transfer of classified
24 information to an unauthorized recipient.

25
26 (qq) "Violation" means:

27
28 (1) any knowing, willful, or negligent action that could reasonably be expected to
29 result in an unauthorized disclosure of classified information;

30
31 (2) any knowing, willful, or negligent action to classify or continue the
32 classification of information contrary to the requirements of this order or its
33 implementing directives; or

34
35 (3) any knowing, willful, or negligent action to create or continue a special access
36 program contrary to the requirements of this order.

37
38 (rr) "Weapons of mass destruction" ~~includes~~ means chemical, biological, radiological,
39 and nuclear weapons.

40
41 Sec. 6.2. General Provisions. (a) Nothing in this order shall supersede any requirement
42 made by or under the Atomic Energy Act of 1954, as amended, or the National Security Act of
43 1947, as amended. "Restricted Data" and "Formerly Restricted Data" shall be handled,
44 protected, classified, downgraded, and declassified in conformity with the provisions of the
45 Atomic Energy Act of 1954, as amended, and regulations issued under that Act.

1 (b) The Attorney General, upon request by the head of an agency or the Director of the
2 Information Security Oversight Office, shall render an interpretation of this order with respect to
3 any question arising in the course of its administration.
4

5 (c) Nothing in this order limits the protection afforded any information by other
6 provisions of law, including the Constitution, Freedom of Information Act exemptions, the
7 Privacy Act of 1974, and the National Security Act of 1947, as amended. This order is not
8 intended to and does not create any right or benefit, substantive or procedural, enforceable at law
9 by a party against the United States, its departments, agencies, officers, employees, or agents.
10 The foregoing is in addition to the specific provisos set forth in sections 1.1(b), 3.1(b) and 5.3(e)
11 of this order."
12

13 (d) Executive Order 12356 of April 6, 1982, was revoked as of October 14, 1995.
14

15 Sec. 6.3. Effective Date. This order is effective 180 days from the date of this order,
16 except for sections 1.7, 1.9., 3.3, and 3.7 which are effective immediately.
17
18
19

20 BARACK OBAMA
21