

Statement for the Record

Worldwide Threat Assessment

Armed Services Committee

United States Senate



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INTRODUCTION

Chairman McCain, Ranking Member Reed, and Members of the Committee, thank you for the invitation to provide the Defense Intelligence Agency's (DIA) assessment of the global security environment and to address the threats facing the nation. A confluence of global political, military, social, and technological developments, taken in aggregate, have created security challenges more diverse and complex than those we have experienced in our lifetimes.

Our challenges range from highly capable, near-peer competitors to empowered individuals and the concomitant reduction in our own capacity will make those challenges all the more stressing on our defense and intelligence establishments. This strategic environment will be with us for some time, and the threat's increasing scope, volatility, and complexity will be the "new normal."

The 16,500 men and women of DIA stationed around the globe are confronting this rapidly evolving defense landscape head-on, and leading the Intelligence Community (IC) in providing unique defense intelligence from the strategic to the tactical level to deliver a decision advantage to warfighters, defense planners, the defense acquisition community, and policymakers. The men and women – both uniformed and civilian – of your DIA know they have a vital responsibility to the American people and take great pride in their work. I am privileged to serve with them and present their analysis to you. My hope is that this hearing will help the nation – through the important oversight role of Congress – to better

understand the diversity of the global challenges we face and to support this committee in developing possible responses to these threats. Thank you for your confidence and support.

I will begin first with an assessment of Iraq, followed by Afghanistan, where the Department of Defense (DoD), DIA, the IC, and our Coalition partners are on the front lines, actively supporting military operations against threats from the Islamic State of Iraq and the Levant (ISIL), al-Qa'ida, and the Taliban. I will then transition to a selected group of violent extremist organizations, and conclude with other regional challenges and global threats.

IRAQ AND AFGHANISTAN

ISIL's resurgence since the withdrawal of U.S. forces from Iraq in 2011 was vividly displayed by the group's rapid advance across much of northern and western Iraq last spring. Since that time, Coalition airstrikes have removed a number of ISIL senior leaders and degraded the group's ability to operate openly in Iraq and Syria. We expect ISIL to continue entrenching itself and consolidating gains in Sunni areas of Iraq and Syria while also fighting for territory outside those areas. We also expect ISIL to continue limited offensive operations, such as the group's recent operations in Syria and Anbar province of Iraq. Seizing and holding Shia and Kurdish-populated areas of Iraq have been, and will continue to be difficult for ISIL in 2015. ISIL's ability to govern the areas it has captured in Iraq and Syria, and its ability to keep the support – or at least acquiescence – of the Sunni population will be key indicators of the success or failure of the self-declared "Islamic state." With affiliates in Algeria, Egypt, and Libya, the group is beginning to assemble a growing international

footprint that includes ungoverned and under-governed areas. Similarly, the flow of foreign fighters into, and out of, Syria and Iraq – many of whom are aligned with ISIL– is troubling.

Defeats of Iraqi Security Forces (ISF) and the collapse of multiple army divisions highlight large-scale institutional deficiencies within the ISF. Several of the more concerning deficiencies include poor logistics and endemic corruption that has bred ineffective commanders and led to poor morale. Force generation efforts will be complicated by a lack of experienced and qualified soldiers. Local and tribal pro-government forces suffer from similar supply and manning shortages.

The ISF remains unable to defend against external threats or sustain conventional military operations against internal challenges without foreign assistance. Iraq is diversifying its defense acquisitions through numerous foreign military sales including with Russia and other non-U.S. suppliers to overcome equipment shortfalls and capability gaps. These decisions are reducing ISF interoperability.

Turning to Afghanistan, the still-developing Afghan National Security Forces (ANSF) remain stalemated with the Taliban-led insurgency. In 2015, we expect the ANSF to maintain stability and security in Kabul and key urban areas while retaining freedom of movement on major highways. However, the Taliban, al- Qa'ida, and their extremist allies will likely seek to exploit the reduced Coalition presence by pressuring ANSF units in rural areas, conducting high profile attacks in major population centers, and expanding their safe havens.

ANSF will remain reliant on Coalition enablers for air, intelligence, and maintenance support. As NATO and our allies carry out their scheduled drawdown, the ANSF will struggle to effectively replace these lost enablers, deal with interoperability challenges between the army and police, and address persistent maintenance and logistical issues.

The Afghan National Army (ANA) is the most proficient security institution in Afghanistan, and has shown the capacity to plan and conduct multi-corps operations in high-threat areas. However, the ANA will continue to struggle with permanently denying the insurgents freedom of movement in rural areas, and will remain constrained by its stretched airlift and logistical capacity. High attrition also continues to plague the force, which has struggled to keep its numbers near full capacity.

The Afghan National Police (ANP) provide sufficient presence and security within urban centers and provincial and district hubs, but remain vulnerable in controlling high-threat, rural areas. ANP challenges include manpower shortages, inadequate training, attrition, logistics shortfalls, and the corrosive influence of corruption. These factors have diminished the effectiveness of the ANP and undermined its popular image.

In 2014, the Afghan Air Force (AAF) improved its support to ground operations, significantly increasing the number of casualty evacuation missions and forward deployments of Mi-17 transport helicopters and Mi-35 gunships into contested areas. Despite these improvements, the AAF is not a reliable source of close air support and still struggles with recruiting qualified pilots and technicians.

The development of ANSF capabilities in 2015 will be critical as the insurgency will again attempt to increase its influence in rural areas, operate in larger formations, and continue to test security forces by temporarily seizing a number of vulnerable rural Afghan checkpoints and district centers. This will include increased high profile attacks, particularly in Kabul, where the Taliban seeks to undermine perceptions of Afghan security. The Taliban will probably sustain the capability to propagate a rural-based insurgency that can project intermittent attacks in urban areas through at least 2018.

TERRORISM

Al-Qa'ida core is now focused on physical survival following battlefield losses. At the same time, the group is trying to retain its status as the vanguard of the global extremist movement, being eclipsed now by ISIL's rising global prominence and powerful competition for adherents. Al-Qa'ida core in Pakistan continues to retain the loyalty of its global affiliates in Yemen, Somalia, North Africa, Syria, and South Asia.

Despite ongoing counterterrorism (CT) pressure and competition from ISIL, al-Qa'ida will likely retain a transnational attack capability, and will likely try to expand its limited presence in eastern Afghanistan as Western CT operations there decline. Beyond core al-Qa'ida, I would like to highlight for the committee a handful of other violent extremist groups that are of particular concern to DIA.

Al-Qa'ida in the Arabian Peninsula (AQAP) remains committed to attacking the West, probably by targeting commercial aviation with innovative explosives, and will leverage instability in Yemen to its advantage.

Al-Qa'ida in Lands of the Islamic Maghreb (AQIM) recently increased efforts to expand its operating areas across North and West Africa by working with, and through, other regional terrorist groups. AQIM almost certainly continues to plan attacks and kidnapping operations against U.S. allies in the region.

As part of the larger al-Qa'ida network, we are concerned about the support **al-Nusrah Front** provides to transnational terrorist attack plotting against U.S. and Western interests.

The **Khorasan Group** is a cadre of experienced al-Qa'ida operatives that works closely with al-Nusrah Front. Although coalition airstrikes have killed a number of senior Khorasan Group members, the group almost certainly will maintain the intent to continue plotting against Western interests unless completely destroyed.

Islamic Revolutionary Guard Corps-Qods Force (IRGC-QF) and Lebanese Hizballah are instruments of Iran's foreign policy and its ability to project power in Iraq, Syria, and beyond. Hizballah continues to support the Syrian regime, pro-regime militants and Iraqi Shia militants in Syria. Hizballah trainers and advisors in Iraq assist Iranian and Iraqi Shia militias fighting Sunni extremists there. Select Iraqi Shia militant groups also warned of their willingness to fight U.S. forces returning to Iraq.

Boko Haram's (BH) offensive in northeastern Nigeria, largely against the Nigerian government, includes near daily attacks. If continued, BH's successes could grow into a significant regional crisis with implications outside northwest Africa.

REGIONAL THREATS

RUSSIA

Russia has made significant progress modernizing its nuclear and conventional forces, improving its training and joint operational proficiency, modernizing its military doctrine to integrate new methods of warfare, and developing long range precision strike capabilities. Despite its economic difficulties, Moscow is fully committed to modernizing both nuclear and conventional forces. At the same time, Russian forces have conducted exercises and a record number of out-of-area air and naval operations. We expect these to continue this year to include greater activity in the Caribbean and Mediterranean Seas.

In 2014, Moscow moved to shape events in Ukraine, employing its improved military capabilities to create a long-term conflict in Ukraine's Donetsk and Luhansk regions. All indications are that Moscow will continue to employ a mix of military and nonmilitary pressure against Kyiv this year, to include the use of propaganda and information operations, cyberspace operations, covert agents, regular military personnel operating as "volunteers," mercenaries, arms transfers to the separatists, and the threat of military intervention. These actions are consistent with Russia's new military doctrine

Moscow affirmed its intent to improve the military's capability to control the Russian Arctic region, stressing the area's current and future strategic and economic importance.

In December Moscow announced the activation of a Joint Service Command (OSK) North, highlighting the importance of the Arctic to Russian leaders.

Russia will continue to place the highest priority on the maintenance of a robust and capable arsenal of strategic nuclear weapons. Priorities for the strategic nuclear forces include the modernization of its road-mobile intercontinental ballistic missiles (ICBMs) and upgrades to strategic forces' command and control facilities. In the next year, Russia will field more road-mobile SS-27 Mod-2 ICBMs with multiple independently targetable re-entry vehicles. It also will continue development of the RS-26 ballistic missile, the Dolgorukiy ballistic missile submarine, its SS-N-32 Bulava submarine-launched ballistic missile, and next-generation air- and ground-launched cruise missiles.

EAST ASIA

China's People's Liberation Army (PLA) is building a modern military capable of defending China's "core interests" of preserving its political system, protecting territorial integrity and sovereignty (China views these to include Taiwan and other contested claims to land and water), and ensuring sustainable economic and social development.

The PLA remains focused on transforming the army into a fully mechanized force. The PLA is converting its divisions into brigades to increase lethality and improve combat capabilities. China's national-level training focus has been on brigade-level exercises that stress unit combat mission capabilities under realistic conditions, long distance mobility, and command and control. We expect these trends to continue.

The PLA Navy continues to expand its operational and deployment areas. China's first aircraft carrier, commissioned in late 2012, will not reach its full potential until it acquires a fully operational fixed-wing air regiment, but we expect the navy will make progress toward its goal this year.

The South China Sea (SCS) remains a potential flashpoint. Overlapping claims among China, Vietnam, the Philippines, Malaysia, Taiwan, and Brunei—exacerbated by large-scale construction or major steps to militarize or expand law enforcement—has increased tensions among claimants. This has prompted an increase in defense acquisition, to include submarine capabilities, in some of these countries.

In 2014, China twice deployed submarines to the Indian Ocean. The submarines probably conducted area familiarization to form a baseline for increasing China's power projection. China continues production of JIN-class nuclear-powered ballistic missile submarines and submarine-launched ballistic missiles. We expect China to conduct its first nuclear deterrence patrols this year.

The PLA Air Force (PLAAF) is approaching modernization on a scale unprecedented in its history. China now has two stealth fighter programs - the third and fourth J-20 prototypes, which conducted their first flights in March and July 2014. Further PLAAF developments are anticipated.

China's nuclear arsenal currently consists of 50-60 ICBMs. China is adding more survivable road-mobile systems, enhancing its silo-based systems, and developing a sea-based nuclear deterrent. They are also augmenting more than 1,200 conventional short-range ballistic

missiles deployed opposite Taiwan with a limited but growing number of conventionally armed, medium-range ballistic missiles, including the DF-16, which will improve China's ability to strike regional targets. China continues to deploy growing numbers of the DF-21D antiship ballistic missile and is developing a tiered ballistic missile defense system, having successfully tested the upper-tier capability on two occasions.

The **Democratic People's Republic of Korea's (DPRK)** primary goals are preserving the control of the Kim family regime, improving its poor economy, and deterring attack by improving its strategic and conventional military capabilities. Pyongyang maintains that nuclear and ballistic missile capabilities are essential to ensure its sovereignty.

The DPRK continues to prioritize maintaining the readiness of its large, forward-deployed forces. While Pyongyang is stressing increased realism in military training, exercises still appear to do little more than maintain basic competencies. Because of its conventional military deficiencies, the DPRK is also concentrating on improving its deterrence capabilities, especially its nuclear technology and ballistic missile forces.

We believe the DPRK continues to develop its nuclear weapons and missile programs which pose a serious threat to the U.S. and regional allies. We remain concerned that the DPRK will conduct a nuclear test in the future. Following the United Nations' (U.N.) condemnation of its human rights record in November 2014, Pyongyang indicated it would "not refrain any further from conducting a nuclear test." This followed a statement in March 2014 wherein North Korea's Foreign Ministry warned it "would not rule out a new form of nuclear test."

Pyongyang is also making efforts to expand and modernize its deployed close-, short-, medium-, and intermediate-range systems. It seeks to develop longer-range ballistic missiles capable of delivering nuclear weapons to the U.S., and continues efforts to bring its KN08 road-mobile ICBM to operational capacity. In 2015, North Korea will continue improving the combat proficiency of its deployed ballistic missile force, and will work to improve missile designs to boost overall capability. Pyongyang likely will launch additional ballistic missiles as part of its training and research and development process. We remain concerned by North Korea's illicit proliferation activities and attempts to evade U.N. sanctions.

MIDDLE EAST AND NORTH AFRICA

The Islamic Republic of Iran continues to threaten U.S. strategic interests in the Middle East. Iran's actions and policies are designed to further its goal of becoming the dominant regional power, as well as enhance its strategic depth.

Tehran views the U.S. as its most capable adversary and has fashioned its military strategy and doctrine accordingly. Iran's military posture is primarily defensive and is designed to deter an attack, survive an initial attack if deterrence fails, and retaliate against its aggressor to force a diplomatic resolution. Iran's numerous underground facilities have helped reduce its military vulnerabilities. We do not anticipate any changes to this posture in 2015.

We continue to assess Iran's goal is to develop capabilities that will allow it to build missile-deliverable nuclear weapons, should a decision be made to do so. The regime faces no insurmountable technical barriers to producing a nuclear weapon, making Iran's political will the central issue.

Iran's overall defense strategy relies on a substantial inventory of theater ballistic missiles capable of reaching as far as southeastern Europe. Iran continues to develop more sophisticated missiles, and is improving the range and accuracy of its current missile systems. Iran publicly stated that it intends to launch a space-launch vehicle as early as this year capable of ICBM ranges, if configured as such.

Iran is also steadily improving its military capabilities. The navy is developing faster, more lethal surface vessels, growing its submarine force, expanding its cruise missile defense capabilities, and increasing its presence in international waters. The navy aspires to travel as far as the Atlantic Ocean.

Iran is laboring to modernize its air and air defense forces under the weight of international sanctions. Each year, Iran unveils what it claims are state-of-the-art, Iranian-made systems, including surface-to-air missiles (SAMs), radars, and unmanned aerial vehicles. It continues to seek an advanced long-range SAM.

We assess the conflict in **Syria** is trending in the Assad regime's favor, which holds the military advantage in Aleppo - Syria's largest city. In 2015, we anticipate the regime's strategy will be to encircle Aleppo, cut opposition supply lines, and besiege the opposition. Hizballah and Iran, Damascus' key allies in its fight against the opposition, continue to provide training, advice, and extensive logistical support to the Syrian government and its supporters.

Despite the regime's military advantage – particularly in firepower and air superiority – it will continue to struggle and be unable to decisively defeat the opposition in 2015.

In **Libya**, political instability and ongoing militia violence have worsened over the year, exacerbating conditions that have already made Libya an attractive terrorist safe haven. ISIL has increased its presence and influence in Libya, particularly in Darnah, where it has begun establishing Islamic institutions. Without a unified government and capable military, there is limited possibility of stability in the near-term.

As **Egypt** prepares for parliamentary elections this spring, its leaders are facing numerous security concerns driven by regional unrest and several major terrorist attacks in 2014. Egyptian security forces face frequent attacks in Sinai and the Nile Valley despite suppressing most of the political unrest last year. Egyptians have also been attacked from and within Libyan territory. Egypt has responded to these attacks by increasing its CT campaign in Sinai and tightening security on the Gaza and Libya borders to reduce militant and arms flow into Egypt. Egypt has also responded to attacks on its citizens in Libya with airstrikes and has called on the international coalition fighting ISIL to include Libya in the fight. The upcoming year will likely see Egyptian security forces stressed by internal terrorist activities and efforts to manage instability in Libya.

In **Yemen**, instability has increased since the Huthis, a northern Zaydi Shia group with Iranian ties, captured the Presidential Palace in mid-January and attained senior positions in nearly all key Yemeni government and security institutions. Current conditions are providing AQAP operational space. Meanwhile, Yemen's neighbors are increasingly concerned about instability spilling across their borders, potentially spreading another humanitarian crisis in the region.

SOUTH ASIA

Pakistan Army ground operations in North Waziristan Agency (NWA) have cleared antistate militants from most population centers, and we expect the military will continue targeting remaining militant strongholds in 2015. The December 2014 Tehrik-e Taliban Pakistan (TTP) Peshawar attack against the army-run school that killed more than 140 people, mostly children, spurred the government and military to implement a national action plan against terrorism, including the establishment of military courts.

Despite ongoing military operations, Pakistan will continue to face internal security threats from militant, sectarian, and separatist groups and remains concerned about ISIL outreach and propaganda in South Asia.

India is in the midst of a major military modernization effort to address problems with its aging equipment and to better posture itself to defend against both Pakistan and China. New Delhi is working to address impediments to modernization, such as its cumbersome procurement process, budget constraints, and an inefficient domestic defense industry. India's relationship with Pakistan remains strained, marked by periodic skirmishes on or near the Line of Control that separates Indian and Pakistani Kashmir, resulting in the highest number of civilian casualties since 2003. Occasional unofficial Track-II dialogue resulted in little progress in resolving bilateral disputes.

New Delhi and Beijing maintain limited military-to-military engagement and continue to discuss their longstanding border dispute, despite occasional altercations between troops patrolling the border. India's concern over increased Chinese activity in South Asia has

pushed New Delhi to base advanced fighter aircraft and to raise additional ground forces opposite the China border.

India continues to conduct periodic tests of its nuclear-capable missiles to enhance and verify missile reliability and capabilities. India will continue developing an ICBM, the Agni-VI, which will reportedly carry multiple warheads, and is working on the development of several variants of a submarine-launched ballistic missile.

AFRICA

Security conditions in **Somalia** improved in 2014 as progress was made against al-Shabaab, but challenges remain. The African Union Mission in Somalia (AMISOM) and the Somali National Army (SNA) conducted two rounds of offensive operations, liberating several al-Shabaab-held towns in south-central Somalia, including the lucrative port city of Baraawe. Somali militia participated in these operations, but remains unable to maintain control of cleared areas due to a number of factors, including endemic corruption and underlying clan tensions. Mogadishu's focus on governance and force integration efforts should help decrease prospects for instability as regional administrations evolve during the next year.

Nigeria's presidential election, now scheduled for 28 March to allow for additional security measures, will probably be the closest and most contentious since civilian rule was restored in 1999. Violence throughout the election – and probably thereafter – will stretch security and military forces thin. The military leadership – often focused on advancing private gain over strategic imperatives – has failed to properly resource and train troops. Nigeria recently acquired new weapons systems, but troops lack the training and motivation to

effectively employ them. This instability is likely to lead to massive population displacements, more civilian deaths and kidnappings, growing extremist safe havens, and refugee spillover into neighboring countries.

LATIN AMERICA

In Latin America, transnational threats such as drug- and arms- trafficking and special interest alien transit, coupled with porous borders, have increased insecurity and challenged stability and prosperity. Moreover, outside actors are increasingly seeking to challenge the U.S. as the defense partner of choice in the region.

Mexico remains the principal transit country for U.S.-bound cocaine, and the primary foreign supplier of methamphetamine, heroin, and marijuana to the U. S. Civilian and military security force pressure on all major drug trafficking groups has likely contributed to the decline in drug-related homicides.

The **Colombian** government has made significant progress reducing cocaine production. While no longer the top cocaine producer globally, it remains the principal supplier of cocaine to the U.S. Drug profits fund insurgent and illegal armed groups, which increasingly work directly with Mexican drug cartels.

Venezuelan President Nicolás Maduro has not resolved the factors that contributed to nationwide anti-government protests in 2014, including a poor economy, shortages of basic goods, unchecked violent crime, and the government's authoritarian tactics against the political opposition. We anticipate student organizations and the political opposition will stage protests in the months leading up to 2015 legislative elections. Military leaders have

remained loyal and will continue to quell anti-government protests. We anticipate security forces occasionally will use heavy-handed tactics to restore order.

In **Honduras, El Salvador, and Guatemala**, violence levels tied to gang, drug, and criminal activity remain amongst the highest in the world.

GLOBAL THREATS

The threat to **U.S. space systems and services** will increase as potential adversaries pursue disruptive and destructive counterspace capabilities. Rapidly evolving commercial space technology will support the global pursuit of enhanced space and counterspace capabilities that may narrow the technological gap with the U.S.

Chinese and Russian military leaders understand the unique information advantages afforded by space systems and are developing capabilities to deny U.S. use of space in the event of a conflict. Chinese military writings specifically highlight the need to interfere with, damage, and destroy reconnaissance, navigation, and communication satellites. China has satellite jamming capabilities and is pursuing other antisatellite systems. In July 2014, China conducted a non-destructive antisatellite missile test. A previous destructive test with this same system in 2007 created long-lived space debris.

Russia's military doctrine emphasizes space defense as a vital component of its national defense. Russian leaders openly assert that the Russian armed forces have antisatellite weapons and conduct antisatellite research.

The global **cyber threat** environment presents numerous persistent challenges to the security and integrity of DoD networks and information. Threat actors now demonstrate an increased ability and willingness to conduct aggressive cyberspace operations—including both service disruptions and espionage—against U.S. and allied defense information networks. Similarly, we note with increasing concern recent destructive cyber actions against U.S. private-sector networks demonstrating capabilities that could hold U.S. government and defense networks at risk.

For 2015, we expect espionage against U.S. government defense and defense contractor networks to continue largely unabated, while destructive network attack capabilities continue to develop and proliferate worldwide. We are also concerned about the threat to the integrity of U.S. defense procurement networks posed by supply chain vulnerabilities from counterfeit and sub-quality components.

Threat actors increasingly are willing to incorporate cyber options into regional and global power projection capabilities. The absence of universally accepted and enforceable norms of behavior in cyberspace contributes to this situation. In response, states worldwide are forming “cyber command” organizations and developing national capabilities. Similarly, cyberspace operations are playing increasingly important roles in regional conflicts—for example, in eastern Ukraine—where online network disruptions, espionage, disinformation and propaganda activities are now integral to the conflict.

Iran and North Korea now consider disruptive and destructive cyberspace operations a valid instrument of statecraft, including during what the U.S. considers peacetime. These states

likely view cyberspace operations as an effective means of imposing costs on their adversaries while limiting the likelihood of damaging reprisals.

Non-state actors often express the desire to conduct malicious cyber attacks, but likely lack the capability to conduct high-level cyber operations. However, non-state actors, such as Hizballah, AQAP, and ISIL will continue during the next year to effectively use the Internet for communication, propaganda, fundraising and recruitment.

The **proliferation and potential use of weapons of mass destruction (WMD) and ballistic missiles** is a grave and enduring threat. Securing nuclear weapons, materials, and the scientific capabilities to develop chemical and biological weapons is a worldwide imperative. The time when only a few states had access to the most dangerous technologies is past, and the use of chemicals in Syria further demonstrates the threat of WMD is real.

China will continue to be a source of dual-use WMD-applicable goods, equipment, and materials to countries of concern, like Iran, North Korea, and Syria. North Korea is among the world's leading suppliers of ballistic missiles and related technologies and, despite the adoption of U.N. Security Council resolutions, the DPRK continues proliferating weapons-related materiel. Russia, China, Iran, and North Korea engage in national-level military denial and deception programs that include the use of underground facilities to conceal and protect WMDs, and command, control, and other strategic assets and functions.

The **proliferation of advanced conventional weapons**, especially air defense systems and antiship cruise missiles, is a military issue of growing concern. Russian exports of these arms, including the SA-17, SA-22, SA-20 SAM systems and the SS-N-26 Yakhont supersonic antiship

cruise missile is particularly troubling. Russia has exported several of these systems to countries of concern, including the SA-17 to Venezuela, and the SA-17, SA-22 and Yakhont to Syria. The 300-kilometer-range Yakhont poses a major threat to U.S. naval operations particularly in the eastern Mediterranean. There are no signs these sales will abate in 2015. If Russia was to sell the SA-20 to Iran, it would significantly increase Iranian military capabilities.

Infectious diseases are emerging as a global health concern. The Ebola epidemic in West Africa is the most visible reminder that health issues can suddenly materialize from anywhere and threaten American lives and interests. Our ability to mitigate and control health threats before they impact the U. S. relies on early warning, despite the absence of precise indicators of when and where new diseases will emerge. Pandemic warning likely will become more challenging and complex in 2015.

Finally, **foreign intelligence threats** from Russian, Chinese, and Cuban intelligence services continue to be a challenge. Trusted insiders who disclose sensitive U.S. information for nefarious purposes will also remain a significant threat in 2015. The technical sophistication of this insider threat exacerbates the challenge.

